



6 November 2017

The Honourable Carolyn Bennett, Minister
Indigenous and Northern Affairs Canada
10 Wellington Street
Gatineau, QC
K1A 0H4

carolyn.bennett@canada.ca

Information Request: IR0306

Dear Ms. Bennett:

As you are likely aware, the Parliamentary Budget Officer (PBO) provides independent and non-partisan analysis to the Senate and to the House of Commons about matters related to the nation's finances and the economy, the estimates, certain other documents government documents and the cost of proposals. In carrying out my mandate, I often require information held by government departments and Crown corporations and I am entitled to free and timely access – subject to limited exceptions – to such information under section 79.4 of the *Parliament of Canada Act*.

I am currently undertaking an analysis pursuant to paragraph paragraph 79.2(1)(f) of the *Parliament of Canada Act*, which mandates the PBO to estimate the financial cost of any proposal that relates to a matter over which Parliament has jurisdiction at the request of a member of the Senate or of the House of Commons..

For this analysis, I am asking/requesting the following information:

I would like copies of all demographic projections regarding the number of individuals who would be eligible, would register, or would reside on reserve under proposed changes to the Indian Act, including the 2012 and 2016 analyses mentioned in INAC's response to our previous request. I would like to be kept apprised of any reports received by INAC from the demographic expert INAC has retained regarding Bill S-3.

I would like a de-identified copy of the Indian Registrar data as provided to INAC's demographic expert, which included the following fields:

1. Individual

- a. Data of Birth
- b. Date of Death
- c. Record Creation Date
- d. Active Status
- e. Gender
- f. Bill C-31 Registration Status
- g. Section 6 registry detail
- h. Band affiliation
- i. Province/region of band
- j. Location of residence
- k. Registration entitlement
- l. Deemed registration category
- m. Registration gained through marriage
- n. Black register linkage number

2. Parents

- a. Dates of birth
- b. Record Creation date
- c. Active Status
- d. Bill C-31 Registration Status
- e. Section 6 registry detail
- f. Band affiliation
- g. Province/region of band
- h. Location of residence
- i. Registration entitlement
- j. Deemed registration category
- k. Registration gained through marriage
- l. Black register linkage number

Variables may be further de-identified as follows for the individual and their parents:

- 1. Dates of Birth: Year only
- 2. Dates of Death: Year only
- 3. Creation Dates: Year only
- 4. Band affiliations Encrypt to generate unique band identifier
- 5. Black Registrar linkage number Encrypt to generate unique individual identifier

If possible, please provide any record of historical changes to locations of residence or location information derived prior versions of the registry showing individuals location of residence at that time.

I would like any documentation regarding how location of residence is defined and determined.

I would like any analysis or reports regarding incomes and taxation on reserves.

I would like any analysis or reports related to Bill C-31, An Act to amend the Indian Act (1985) and Bill C-3, Gender Equity in Indian Registration Act (2010).

I would like any data, analysis or reports regarding the complexity factor in processing applications for Indian status. For example, what is the variance in resources requirements associated with different kinds of applications and what factors affect the required resources? Include any analysis of the particular complexity factor likely to be associated with applications under the Senate amendment.

I would like any information available regarding how INAC intends to implement Bill S-3, including, whether it will proactively identify eligible persons, whether it intends to reach out to eligible persons, whether it will require applicants to compile the necessary evidence, and the extent to which it expects eligible persons to face evidentiary challenges in establishing their eligibility.

I would like any data, analysis or reports INAC may have which could assist in determining the portion of the Metis ancestry population who would trace their closest First Nations ancestry to prior to 1886.

I would like any cost models used to determine the budgetary allocations for INAC subprograms, and in particular, how the need for funding will scale with a moderate increase in on-reserve populations. As a way of determining implicit cost models if not such explicit models exist, I would also like any documentation regarding how INAC allocations for the 2015-16 Main Estimates were compiled.

Based on the nature of this request and the analysis I am undertaking, I believe a reasonable deadline would be 17 November 2017. A response must be provided if access to the requested information cannot be granted by that date.

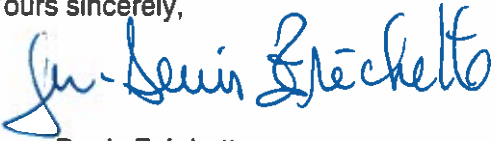
Should you or your staff have any questions about this information request, the analyst responsible, Mark Mahabir can be contacted directly at mark.mahabir@parl.gc.ca, 613-301-6708.

Attached is a reply form. It too should be filled out and returned by 17 November 2017, whether or not you provide access to the requested information. Should you refuse to provide access to the requested information, you must provide a written justification for the refusal as required under section 79.41 of the *Parliament of Canada Act*.

Your response letter will be posted on the PBO website and, therefore, it should not be marked "confidential". As well, the requested information should be attached separately. If this information is confidential, please clearly mark it as such, either on the electronic spreadsheet or the hard copy version.

I want to thank you for your assistance in this matter. Providing timely and effective analysis to the Senate and House of Commons for the purposes of raising the quality of parliamentary debate and promoting greater budget transparency and accountability is the PBO's primary objective. The degree to which this is possible depends, to a large extent, on free and timely access to quality information held by government departments. In doing so, you are assisting us in better serving the Senate, the House of Commons, and their members.

Yours sincerely,



Jean-Denis Fréchette
Parliamentary Budget Officer

c.c.: Katharine Rechico, Assistant Secretary to the Cabinet,
Privy Council Office, Liaison Secretariat for Macroeconomic Policy
Hélène Laurendeau, Deputy Minister, Helene.Laurendeau@canada.ca

Attachment: Reply form for IR0306



Reply Form / Formulaire de réponse

6 November 2017 / 6 novembre 2017

Indigenous and Northern Affairs Canada / Affaires autochtones et du Nord Canada

1. Information request No.: / N° de la demande d'information :	IR0306
2. Response required by: / Réponse demandée d'ici le :	17 November 2017 / 17 novembre 2017
3. Contact: / Personne-ressource :	Mark Mahabir, mark.mahabir@parl.gc.ca , 613-301-6708
4. Information requested: /	<p>I would like copies of all demographic projections regarding the number of individuals who would be eligible, would register, or would reside on reserve under proposed changes to the Indian Act, including the 2012 and 2016 analyses mentioned in INAC's response to our previous request. I would like to be kept apprised of any reports received by INAC from the demographic expert INAC has retained regarding Bill S-3.</p> <p>I would like a de-identified copy of the Indian Registrar data as provided to INAC's demographic expert, which included the following fields:</p> <ol style="list-style-type: none"> 1. Individual <ol style="list-style-type: none"> a. Data of Birth b. Date of Death c. Record Creation Date d. Active Status e. Gender f. Bill C-31 Registration Status g. Section 6 registry detail h. Band affiliation i. Province/region of band j. Location of residence k. Registration entitlement l. Deemed registration category m. Registration gained through marriage n. Black register linkage number 2. Parents <ol style="list-style-type: none"> a. Dates of birth b. Record Creation date c. Active Status d. Bill C-31 Registration Status e. Section 6 registry detail f. Band affiliation g. Province/region of band h. Location of residence

	<p>i. Registration entitlement j. Deemed registration category k. Registration gained through marriage l. Black register linkage number</p> <p>Variables may be further de-identified as follows for the individual and their parents:</p> <ol style="list-style-type: none"> 1. Dates of Birth: Year only 2. Dates of Death: Year only 3. Creation Dates: Year only 4. Band affiliations Encrypt to generate unique band identifier 5. Black Registrar linkage number Encrypt to generate unique individual identifier <p>If possible, please provide any record of historical changes to locations of residence or location information derived prior versions of the registry showing individuals location of residence at that time.</p> <p>I would like any documentation regarding how location of residence is defined and determined.</p> <p>I would like any analysis or reports regarding incomes and taxation on reserves.</p> <p>I would like any analysis or reports related to Bill C-31, An Act to amend the Indian Act (1985) and Bill C-3, Gender Equity in Indian Registration Act (2010).</p> <p>I would like any data, analysis or reports regarding the complexity factor in processing applications for Indian status. For example, what is the variance in resources requirements associated with different kinds of applications and what factors affect the required resources? Include any analysis of the particular complexity factor likely to be associated with applications under the Senate amendment.</p> <p>I would like any information available regarding how INAC intends to implement Bill S-3, including, whether it will proactively identify eligible persons, whether it intends to reach out to eligible persons, whether it will require applicants to compile the necessary evidence, and the extent to which it expects eligible persons to face evidentiary challenges in establishing their eligibility.</p> <p>I would like any data, analysis or reports INAC may have which could assist in determining the portion of the Metis ancestry population who would trace their closest First Nations ancestry to prior to 1886.</p> <p>I would like any cost models used to determine the budgetary allocations for INAC subprograms, and in particular, how the need for funding will scale with a moderate increase in on-reserve populations. As a way of determining implicit cost models if not such explicit models exist, I would also like any documentation regarding how INAC allocations for the 2015-16 Main Estimates were compiled.</p>
<p>Information demandée :</p>	<p>J'aimerais une copie anonymisée des données du registraire des Indiens telles qu'elles ont été fournies par le spécialiste de la démographie du Ministère, qui contiendrait les champs suivants :</p> <ol style="list-style-type: none"> 1. Personne <ol style="list-style-type: none"> a. Données sur la naissance b. Date de décès c. Date de création de l'inscription d. Statut actif e. Sexe f. Statut de l'inscription selon le projet de loi C-31 g. Détails du registre selon l'article 8 h. Appartenance à une bande i. Province ou région de la bande j. Lieu de résidence k. Droit à l'inscription

	<p>l. Catégorie d'inscription présumée</p> <p>m. Inscription obtenue par le mariage</p> <p>n. Numéro de jumelage au registre noir</p> <p>2. Parents</p> <p>a. Dates de naissance</p> <p>b. Date de création de l'inscription</p> <p>c. Statut actif</p> <p>d. Statut de l'inscription selon le projet de loi C-31</p> <p>e. Détails du registre selon l'article 6</p> <p>f. Appartenance à une bande</p> <p>g. Province ou région de la bande</p> <p>h. Lieu de résidence</p> <p>i. Droit à l'inscription</p> <p>j. Catégorie d'inscription présumée</p> <p>k. Inscription obtenue par le mariage</p> <p>l. Numéro de jumelage au registre noir</p> <p>Quelques données sur les personnes et leurs parents peuvent être encore plus anonymisées de la manière suivante :</p> <ol style="list-style-type: none"> 1. Dates de naissance : Année seulement 2. Dates de décès : Année seulement 3. Dates de création : Année seulement 4. Appartenance à une bande : Chiffrement pour générer un seul identifiant de bande 5. Numéro de jumelage au registre noir : Chiffrement pour générer un seul identifiant de personne <p>Dans la mesure du possible, veuillez fournir tout document sur les modifications à l'historique concernant les lieux de résidence ou les données sur le lieu découlant d'anciennes versions du registre qui indiquaient alors cette information.</p> <p>J'aimerais obtenir toute documentation sur l'établissement du lieu de résidence.</p> <p>J'aimerais obtenir l'ensemble des analyses et des rapports sur les recettes et la fiscalité des réserves.</p> <p>J'aimerais obtenir l'ensemble des analyses et des rapports sur les projets de loi C-31, Loi modifiant la Loi sur les Indiens (1985), et C-3, Loi sur l'équité entre les sexes relativement à l'inscription au registre des Indiens (2010).</p> <p>J'aimerais toutes les données, les analyses ou les rapports concernant la complexité du traitement des demandes de statut d'Indien. Par exemple, quel est l'écart dans les ressources nécessaires associées aux divers types de demandes et quels facteurs influent sur les ressources nécessaires? Prière d'ajouter toutes les analyses de la complexité particulière probablement associée aux demandes visées par la modification du Sénat.</p> <p>J'aimerais obtenir tous les renseignements disponibles sur la manière dont le Ministère entend mettre en œuvre le projet de loi S-3, notamment s'il identifiera en amont les personnes admissibles, s'il communiquera avec les personnes admissibles, s'il obligera les demandeurs à rassembler les preuves nécessaires et dans quelle mesure les personnes admissibles auront de la difficulté à prouver leur admissibilité.</p> <p>J'aimerais toutes les données, les analyses ou les rapports que le Ministère détient et qui pourraient aider à déterminer la proportion de personnes d'ascendance métisse dont la plus proche ascendance autochtone remonterait au-delà de 1886.</p> <p>J'aimerais tous les modèles de coûts utilisés pour déterminer les affectations budgétaires pour les sous-programmes du Ministère, et en particulier, la variation des besoins en financement en raison de la légère hausse des populations dans les réserves. Afin de déterminer les modèles de coûts implicites en l'absence de modèles explicites, j'aimerais aussi tous les documents concernant la façon dont on a compilé les affectations du Ministère pour le Budget principal des dépenses de 2015 2016.</p>
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5. Information requested: / Information demandée :	<input type="checkbox"/> Provided / Communiquée	Go to the 7 th question / Passez à la 7 ^e question	<input type="checkbox"/> Not provided / Non communiquée	Go to the next question. / Passé à la question suivante.
6. If the information requested is not provided, please explain: / Si l'information n'est pas communiquée, veuillez en indiquer la raison :	<input type="checkbox"/> It is personal information "the disclosure of which is restricted under section 19 of the <i>Access to Information Act</i> " <i>Parliament of Canada Act, s. 79.4(2)(a).</i> / Il s'agit de renseignements personnels « dont la communication est restreinte en vertu de l'article 19 de la <i>Loi sur l'accès à l'information</i> ». <i>Loi sur le Parlement du Canada,</i> al. 79.4(2)a).		<input type="checkbox"/> It is information "that is protected by solicitor-client privilege or professional secrecy of advocates and notaries or by litigation privilege" <i>Parliament of Canada Act, s. 79.4(2)(b).</i> / Les renseignements « sont protégés par le secret professionnel de l'avocat ou du notaire ou le privilège relatif au litige » <i>Loi sur le Parlement du Canada,</i> al. 79.4(2)b).	
	<input type="checkbox"/> The information is information "the disclosure of which is restricted under any provision of any other Act of Parliament set out in Schedule II to the <i>Access to Information Act.</i> " <i>Parliament of Canada Act, s. 79.4(2)(c).</i> / Les renseignements « sont des renseignements dont la communication est restreinte en vertu d'une disposition d'une autre loi fédérale figurant à l'annexe II de la <i>Loi sur l'accès à l'information</i> » <i>Loi sur le Parlement du Canada,</i> par. 79.4(2)c).		<input type="checkbox"/> It is information "that is a confidence of the Queen's Privy Council for Canada as defined in subsection 39(2) of the <i>Canada Evidence Act.</i> " <i>Parliament of Canada Act, s. 79.4(2)(d).</i> / Les renseignements « sont des renseignements confidentiels du Conseil privé de la Reine pour le Canada, définis au paragraphe 39(2) de la <i>Loi sur la preuve au Canada</i> ». <i>Loi sur le Parlement du Canada,</i> al. 79.4(2)d).	

